

Message Text

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ACTION EUR-12

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C O N F I D E N T I A L GENEVA 1062

E.O. 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJECT: CSCE: RESULTS OF IPU CONFERENCE ON SECURITY AND COOPERATIO
N

IN EUROPE

REF: (A) BELGRADE 0557; (B) BELGRADE 0553

SUMMARY: WHILE IPU RESOLUTION ON SECURITY AND COOPERATION IS OBVIOUSLY UNOFFICIAL, CERTAIN PASSAGES IN IT OFFER INTERESTING COMPARISONS WITH TEXTS CURRENTLY UNDER NEGOTIATION AT CSCE. LANGUAGE ACCEPTED BY EASTERN DELEGATIONS ON POINTS OF INTEREST TO THEM IS ESPECIALLY NOTEWORTHY, SINCE PRESUMABLY THEY WERE UNDER SOME FORM OF GOVERNMENTAL GUIDANCE. SOME DELEGATIONS HERE MAY BE TEMPTED TO CITE FAVORABLE IPU PHRASEOLOGY TO BOLSTER THEIR ARGUMENTS, BUT THIS TEMPTATION SHOULD BE OFFSET BY THE POSSIBILITY THAT OTHERS COULD CITE PASSAGES FAVORABLE TO THEIR OWN IDEAS. BELOW IS AN ANALYSIS OF PARTS OF IPU RESOLUTION WHICH RELATE TO NEGOTIATING PROBLEMS IN CSCE. END SUMMARY.

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1. PRINCIPLES -- A. WESTERN GAINS. EQUAL IMPORTANCE

OF PRINCIPLES AND INTERPRETATION OF PRINCIPLES IN
CONTEXT OF EACH OTHER ARE TWO WESTERN GOALS SOVIETS
HAVE NOT YET CONCEDED HERE. B. BIG WP GAIN IS PROMINENT
TREATMENT OF INTERNATIONAL COVENANTS ON HUMAN RIGHTS.
IN CSCE DISCUSSION OF HUMAN RIGHTS PRINCIPLE, WEST AND
MANY NEUTRALS BITTERLY FOUGHT REFERENCE TO COVENANTS
CITING LOW STANDARD EMBODIES IN THOSE DOCUMENTS. REFER-
ENCE THEY FINALLY ACCEPTED WAS FAR WEAKER AND LESS
CONSPICUOUS THAN REFERENCE IN IPU RESOLUTION. C. YUGO-
SLAVS GAINED ADMISSION THAT MINORITY GROUPS, AS SUCH,
HAVE RIGHTS, A CONCEPT RESISTED BY MANY COUNTRIES HERE.

2. MILITARY ASPECTS -- WEST SHARED NEUTRAL GAIN IN
REFERENCE TO "DETAILED GUIDELINES" (READ PARAMETERS)
FOR NOTIFICATION OF MANEUVERS. SOVIETS WILL LIKE
REFERENCE TO WORLD DISARMAMENT CONFERENCE ALSO FAVORED
BY YUGOSLAVS AND ROMANIANS. AT CSCE A REFERENCE TO
NUCLEAR FREE ZONES HAS ROMANIAN AND SOVIET SUPPORT,
BUT IS OPPOSED BY NATO. MENTION OF VIENNA TALKS AND
NUCLEAR DISARMAMENT (READ SALT) WOULD, IN GENEVA CON-
TEXT, IMPLY CSCE SUPERVISORY ROLE, WHICH NATO AND WP CANNOT
ACCEPT.

3. BASKET II -- RESOLUTION AVOIDS MANY CONTENTIOUS
CSCE ISSUES. ONE EXCEPTION IS FORMULA CON-
CERNING ISSUE OF EUROPEAN DEVELOPING COUNTRIES, WHICH IN
ANY EVENT NOW NEAR POINT OF RESOLUTION BY ROMANIA-USSR
COMPROMISE.

GENERAL TONE OF RESOLUTION EMPHASIZING
CONCEPTS SUCH AS "EQUALITY" AND "JUSTICE" IN ECONOMIC
RELATIONS AND NEEDS OF DEVELOPING COUNTRIES SHOULD
PLEASE POORER EUROPEAN STATES, ESPECIALLY ROMANIANS
AND YUGOSLAVS.

4. BASKET III -- A. GAINS FOR NATO AND PRO WEST
NEUTRALS. SOVIETS CONSIDER ESTABLISHMENT OF FOREIGN
READING ROOMS WHICH ARE MENTIONED IN IPU TEXT TO BE A
NON-NEGOTIABLE SUBJECT IN CSCE CONTEXT. MENTION WITHOUT
QUALIFICATION UNDER "EDUCATION" OF "DIRECT CONTACTS
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BETWEEN EDUCATORS AND SCIENTISTS" AND "FREER ACCESS
TO EDUCATION AND SCIENTIFIC INSTITUTIONS" ARE FUTHER
WESTERN GAINS. B. GAINS FOR WP. THE APPEAL FOR "RESPON-
SIBILITY" ON THE PART OF MEDIA REPRESENTATIVES "ESPECIALLY
IN BORADCASTING" SEEMS TO BE AIMED AT RESTRICTING CONTENT
OF WESTERN BROADCASTS TO THE EAST AND COULD ALSO EXCUSE
EASTERN CURBS ON WESTERN NEWSMEN. THIS LANGUAGE WOULD
BE UNACCEPTABLE TO NATO AND MANY NEUTRALS IN CSCE CON-

TEXT. ANOTHER WP GAIN IS THAT PREAMBLE AND OTHER BASKET III RELATED SECTIONS OF IPU DOCUMENT MENTION ONLY "PEACE", "FRIENDSHIP", "UNDERSTANDING", ETC. AS PURPOSES OF COOPERATION. AT CSCE, WEST SEES THIS APPROACH AS OPENING FOR ESTERN CONTROL OF CONTENT OF BASKET III COOPERATION ON GROUND THAT ANYTHING EAST DISLIKES HURTS "FRIENDSHIP" ETC. C. GAIN FOR YUGOSLAVS. STRONG UNQUALIFIED REFERENCE TO RIGHTS OF MINORITIES AND MIGRANT WORKERS IN EDUCATION. D. GAIN FOR FRENCH. "ALL EUROPEAN" COOPERATION. THIS CONCEPT APPEARS THROUGHOUT TEXT. US AND CANADA SUCCESSFULLY OPPOSED FRENCH ON THIS HERE WITH WIDE SUPPORT FROM NATO AND NEUTRAL DELEGATIONS. THE FOOTNOTE WHICH EXPLAINS THAT THE US AND CANADA ARE INCLUDED DOES NOT HELP MUCH, PARTLY BECAUSE IT SINGLES OUT NORTH AMERICAN COUNTRIES, THEREBY EMPHASIZING THEIR SEPARATENESS.

5. TERRORISM -- PASSAGE IS NOTEWORTHY BECAUSE THERE HAVE THUS FAR BEEN NO PROPOSALS FOR INCLUSION OF THIS SUBJECT IN CSCE TEXTS, ALTHOUGH YUGOSLAVS HAVE ALLUDED TO IT IN CONFERENCE DEBATES. A TERRORISM CLAUSE MIGHT FOR SOME COUNTRIES BE AN ATTRACTIVE ADDITION TO CSCE FINAL DOCUMENTS.

6. FOLLOW-UP -- WHILE THERE IS NO MENTION IN THE IPU RESOLUTION OF FOLLOW-UP OF CSCE ITSELF, LANGUAGE ON THE IPU'S FOLLOW-UP TO ITS OWN CONFERENCE ECHOES MANY ARGUMENTS BEING ADVANCED HERE, AND APPEARS TO BE A COMPROMISE BETWEEN PROPOSALS FAVORING A COMMITMENT TO REGULAR FOLLOW-UP MEETINGS AND THE EC-9 PROBATIONARY PERIOD IDEA. A COMPROMISE BETWEEN THESE POSITIONS SHOULD ALSO BE THE OUTCOME HERE.

7. STAGE III -- CALL FOR CSCE STAGE III AT HIGHEST
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POSSIBLE LEVEL (WITHOUT LINKAGE TO RESULTS) AND REFERENCE TO ANNIVERSARY OF WWII ARE OBVIOUSLY OF IMPORTANCE TO SOVIETS. WHILE THEY MAY REFLECT POLITICAL REALITIES, THEY ARE IDEAS WHICH NATO DELS HERE WOULD RESIST AT THE PRESENT TIME. DALE

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